squaring the legitimacy conundrum with representative democracy Participation of European Civil Society in the EU political system

# TEU: Democratic Principles

Art. 10: The..Union shall be founded on **representative democracy**. Citizens are directly represented at EU level in the EP

Art. 11: The institutions shall, by appropriate means: ...give *citizens* and *representative associations* the opportunity to make known & publicly exchange views in all areas of Union action ..maintain an open, transparent and regular dialogue with their *representative associations* and civil society. ..carry out broad *consultations with parties concerned* in order to ensure that Union action is coherent & transparent.

(ECI)

### MLG, EU style:

public control/justification/deliberation/contestation/political equality? (Piattoni 2011; Rose 2013; Lord 2014)

- diffuse power, inter-institutional bargaining
  - COMM:
    - principles, functional
  - Council:
    - executive governments, territorial
  - EP:
    - parties fuse functional & territorial interests, but..groups?
  - trilogues: secluded
- horizontal accountability

## Citizens

- Weak vertical accountability to EP
  - ACTA: high salience=EP assertion; mobilisation in MS

#### • ECI:

- agenda-sets contentious & lesser-known causes
- introduces new players
- campaigning & tactical use expands public space
- justification & linkage to EP

# Interest organisations

- teeming & pluralised population
  - SqdM, Mundo-B: twin track
- Captivators?
- Captives?
  - funding
  - systemic insiders
    - chameleons
  - regulatory:
    - concentrated costs & diffuse benefits
    - heterogeneous capital

# A Voice & the Vote

- Who elected Oxfam?
  - value based: principles
  - policy relevance/forums
- groups etc.: a source of
  - symbolic representation
  - deliberation in policy forums
  - horizontal accountability: 'unofficial opposition'
  - activist Ombudsman
- throughput legitimacy strong: rational argument persuasive
- inter-institutional bargaining needs public contestation

# The EP: still for diffuse interests?

No

- Trilogues
  - drawn into diplomacy
  - favour large parties
- committee pluralisation
- loosened ties to COMM

Information deficit for CoD

Yes: legitimacy seeking

- draws Council into politics
- oversight mechanisms
- 2 way street
- high salience
- major upgrades in 2012/13
- dexterity
- networks strong